

~~Secret~~

This document consists of 1 pages
 No. 5 of 12 Copies, Series A

January 28, 1958

Memorandum for: C - Mr. Murphy

Subject: International Diplomatic Communications

Reference is made to General Cutler's memorandum of January 17, and Mr. Herter's memorandum of January 19, both addressed to you.

Mr. Hoover's letter of December 10, 1957 indicates he would not object to the legislation even though he would not endorse it. However, in the last paragraph it appears that provided reciprocal agreements are not sought with the Soviet bloc countries (although this could be explored in the future), "the remainder of the proposed program for the establishment of reciprocal radio agreements would be feasible".

Discussion

While we might wish to have reciprocal radio facility agreements with the Soviet bloc countries sometime in the future, it is not now a problem and thus we could agree to the proviso for the sake of obtaining passage of the legislation. Our concurrence with Mr. Hoover (representing DDC) and the CIA position, should remove any last obstacles to submission of the legislation for consideration by the Congress. Passage would enable us to meet the situation in other countries where the need exists. You are aware, of course, of the Syrian request (which brings up the question of whether it would be regarded as being in the Soviet bloc).

Recommendation

That you sign the attached memorandum to General Cutler, and the follow-up memoranda to Governor Herter, Mr. Quarles, and Mr. Allen Dulles.

Thomas G. Estes

Attachments:

1. Memorandum to Gen. Cutler
2. Memorandum to Mr. Herter
3. Letter to Mr. Quarles
4. Letter to Mr. Allen Dulles

cc: U - Mr. Herter
 Defense-Mr. Quarles
 CIA- Mr. Allen Dulles ✓
 EUR- Mr. Elbrick
 OSS-
 DC -Mr. Kreer

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Concurrence: E/TD - Mr. Black (in substance)

OPR: TSEstes:deb 1/28/58

MORI/CDF Page 12

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9-9152/a

17 December 1957

MEMORANDUM FOR: The Honorable Robert Cutler
Special Assistant to the President
for National Security Affairs

SUBJECT: International Diplomatic Communications
(Proposed Legislation to Permit Reciprocal
Radio Agreements)

1. Reference is made to your memorandum of 4 December 1957, and previous correspondence respecting the proposed joint report on the above subject to be submitted by the Chairman of the Interdepartmental Intelligence Conference and the Director of Central Intelligence.

2. Representatives of this Agency and of the Federal Bureau of Investigation have had several meetings on this subject during which we have considered the importance of improving facilities for the transmittal from foreign posts of vital intelligence which might be facilitated by the proposed legislation and also certain internal security problems of concern to the FBI raised by this legislation.

3. It is our understanding from these conversations, which I believe has already been confirmed to you by Mr. J. Edgar Hoover, that the FBI would not object to seeking the proposed legislation, provided privileges thereunder would not be extended to the Soviet or Soviet bloc countries without prior discussion and understanding with the FBI. As you know, the CIA favors the legislation and I understand you have received the concurrence of the Departments of State and Defense.

ER file

REGISTRY FILE

White House
6/57

4. I would point out, however, that in my opinion it would be wise to proceed with this matter only if, after informal consultation with the respective committees of the Senate and the House which would be concerned therewith, it was ascertained that the legislation could probably be secured without arousing controversy or acrimonious debate as this might reveal certain sensitive operations and capabilities in the field of communications.

Allen W. Dulles
Director

AWD:at

Distribution:

Orig - Addressee
1 cc - DCI
1 cc - DD/C ✓
1 cc - AD/CI
1 cc - D/CO
1 cc - ER via Reading
2 cc - C/CI

Note: This letter was personally cleared
McClelland and Mr. Angleton.

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with General

DD/S-57-3151A

ER-9-7460/a

The Honorable Robert Cutler
Special Assistant to the President
for National Security Affairs
The White House
Washington 25, D. C.

Dear Bobby:

Your memorandum of 1 October 1957, subject: "International Dip-
lomatic Communications (Proposed Legislation to Permit Reciprocal Radio
Agreements)", requested advice as to the approximate date (later in the
calendar year) on which you may expect to receive from the addressees
a joint report on this matter.

I am unable to give an estimate as to when the desired report can
be made. I have been informed that the Department of Defense has con-
curred in a proposed reply to you by the Department of State which sup-
ports the proposed legislation on reciprocity. Nevertheless, discussions
between my representatives and representatives of the Chairman, IIC
have convinced me that agreement cannot be reached among all of the af-
fected agencies as to the balance of advantages and disadvantages from
the viewpoint of intelligence which would result if the proposed legislation
were approved. I think that such a determination can be made only by
some such group as the President's Board of Consultants on Foreign Intel-
ligence Activities which is not affected by the proposed legislation. I
recommend such action.

Sincerely,

Concur:

CONCUR:

25X1

/s/ James Angleton
Chief, CI, Staff, DDP

Allen W. Dulles
Director

DD/C

DD/S

D/C:HMM (22 Oct 57)
Retyped: O-DD/S:dlc:laq
Rewritten: D/C:HMM (28 Oct 57)
Retyped: DD/C:mfb (30 Oct 57)
Retyped: DD/S:LKW:laq (30 Oct 57)
Distribution:

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DDS-57-3151A
ER 9-7460A

Mr. Honorable Robert Cutler
Special Assistant to the President
for National Security Affairs
The White House
Washington 25, D. C.

Dear Bobby:

Your memorandum of 1 October 1957, subject: International Diplomatic Communications (Proposed legislation to Permit Reciprocal Radio Agreements), requested advice as to the approximate date (later in the calendar year) on which you may expect to receive from the addressees a joint report on this matter.

I am unable to give an estimate as to when the desired report can be made. I have been informed that the Department of Defense has concurred in a proposed reply by the Department of State to General Cutler which supports the proposed legislation on reciprocity. Nevertheless, discussions between my representatives and representatives of the Chairman, IIC have convinced me that agreement cannot be reached among all the affected agencies as to the balance of advantages and disadvantages from the viewpoint of intelligence which would result if the proposed legislation were approved. I think that such a determination can be made only by some such group as the President's Board of Consultants on Foreign Intelligence Activities, which is not affected by the proposed legislation. I recommend such action.

Sincerely,

Allen W. Dulles
Director

ASL

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CONCUR:

/s/ James Angleton
Chief, CI Staff, DD/P



CONCUR:

/s/ mb
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DD/S

D/COM:EBM (22Oct57)
Draft of Re-write D/COM:EBM (26Oct57)
Final prepared DD/C:mb (30Oct57)
Distribution:

- 0 & 1 - Addressee
- 1 - DDCI
- 1 - ER
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MEMORANDUM FOR: Director of Central Intelligence

**SUBJECT: International Diplomatic Communication
(Proposed Legislation to Permit Reciprocal
Radio Agreements)**

1. This memorandum suggests action on the part of the DCI. Recommended action is contained in paragraph 5.

2. The Special Assistant to the President, Robert Cutler, in a memorandum dated 29 May 1957, TAB A, requested that a joint report be furnished by the Director of Central Intelligence and the Chairman of the Interdepartmental Intelligence Conference (IIC) as to the balance of advantages and disadvantages from the intelligence viewpoint, which would result if legislation on this subject were approved. By memorandum to the Special Assistant to the President dated 17 June 1957, TAB B, you recommended that action on this matter be deferred pending more exhaustive investigation as a basis for a recommendation prior to the reconvening of the Congress in 1958.

3. In a memorandum dated 1 October 1957, addressed to you and the Chairman of the IIC, TAB C, the Special Assistant to the President requested advice as to the approximate date on which a report might be expected for submission to the President. At your request, a further meeting was held with representatives of the Chairman IIC in my office on 16 October. Mr. Angleton was also present. No agreement could be reached and it appeared that no compromise of our respective positions would be possible.

4. This whole matter, including the [redacted] was discussed at a meeting on 21 October, called by General Truscott. Present were General Truscott, Mr. Todd and Dr. Pancost of his staff, the undersigned, and Mr. Angleton [redacted] of DD/P. It was the consensus of the meeting that it will not be possible for this Agency and the Chairman IIC to determine the balance of advantages and disadvantages from the intelligence viewpoint if the proposed legislation is enacted. It was also the consensus

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Subject: International Diplomatic Communications (Proposed Legislation to Permit Reciprocal Radio Agreements)

that such a determination could be made only by some impartial activity such as a Killian Board.

5. Attached is a draft of a proposed reply to the Special Assistant to the President.

SIGNED

[Redacted Signature]

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Director of Communications

CONCURRENCE:

Deputy Director (Coordination)

Signed: James Angleton

Chief, CI Staff, DD/P

1st L. K. White
Deputy Director (Support)

OCT 23 1957

(s/ [Redacted Signature])
Chief, Division D, DD/P

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Distribution: E. R.

Orig ~~2~~ - ~~DDI~~ 1-DCI

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1 - DD/C

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1 - Chrono *Comm*

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1 - OGC/LC

DD/S-57-3151A

ER-9-7460/a

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The Honorable Robert C. Oster
Special Assistant to the President
for National Security Affairs
The White House
Washington 25, D.C.

Dear Sir:

Your memorandum of 1 October 1957, subject: "International Diplomatic Communications (Proposed Legislation to Permit Reciprocal Radio Agreements)", requested advice as to the approximate date (later in the calendar year) on which you may expect to receive from the addressee a final report on this matter.

I am unable to give an estimate as to when the desired report can be made. Further discussion has convinced me that agreement cannot be reached among the affected agencies as to the balance of advantages and disadvantages from the viewpoint of intelligence which would result if the proposed legislation were approved. I think that such a determination can be made only by some such group as the President's Board of Consultants on Foreign Intelligence Activities which is not affected by the proposed legislation. I recommend such action.

Sincerely,

Allen D. Dulles
Director

CONCUR:

CONCUR:

/s/ James Angleton
Chief, CI Staff, DD/P

DD/C

O/COM:HMM (22 Oct 57)

Retyped: O-DD/S:dll:laq

Distribution:

1 - Adm

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The Honorable Robert Cutler
Special Assistant to the President
for National Security Affairs
The White House
Washington 25, D. C.

Dear Mr. Cutler:

Your memorandum of 1 October 1957, subject: "International Diplomatic Communications (Proposed Legislation to Permit Reciprocal Radio Agreements)," requested advice as to the approximate date (later in the calendar year) on which you may expect to receive from the addressees a joint report on this matter.

I am unable to give an estimate as to when the desired report can be made. Further discussions have convinced me that agreement cannot be reached among the affected agencies as to the balance of advantages and disadvantages from the viewpoint of intelligence which would result if the proposed legislation were approved. I think that such a determination can be made only by some such group as the Killian Board, which is not affected by the proposed legislation. I recommend such action.

Sincerely,

CONCURRENCE:

Allen W. Dulles
Director

Deputy Director (Coordination)
Signed: James Angleton

Deputy Director (Support)

Chief, CI Staff, DD/P

Originator

DCO

Chief, Division D, DD/P

Dist: C & 1 - addr

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1 CC

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9-8172

24 OCT 1957

MEMORANDUM FOR: Deputy Director(Coordination)

1. Attached is an unofficial copy of the jointly agreed Department of State/Department of Defense reply to General Cutler concerning Reciprocity. Mr. Richard Black, Telecommunications Division, Department of State, referred the document to us for concurrence prior to its being sent to General Cutler.

2. I have not yet been able to get in touch with [redacted] to determine if NSA was consulted prior to the Department of Defense concurrence in the proposed memorandum.

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3. In view of the changed attitude on the part of the Department of Defense, I attach a revision of the proposed memorandum to General Cutler from the Director.

[redacted]
Director of Communications

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MEMORANDUM FOR: Director of Central Intelligence

SUBJECT: International Diplomatic Communications
(Proposed Legislation to Permit Reciprocal
Radio Agreements)

1. This memorandum suggests action on the part of the DCI. Such requested action is contained in paragraph 4.
2. The Special Assistant to the President, Robert Cutler, in a memorandum dated 29 May 1957, TAB A, requested that a joint report be furnished by the Director of Central Intelligence and the Chairman of the Interdepartmental Intelligence Conference as to the balance of advantages and disadvantages from the intelligence viewpoint, which would result if legislation on this subject were approved. By memorandum to the Special Assistant to the President dated 17 June 1957, TAB B, you recommended that action on this matter be deferred pending more exhaustive investigation as a basis for a recommendation prior to the reconvening of the Congress in 1958.
3. In a memorandum dated 1 October 1957, addressed to you and the Chairman of the IIC, TAB C, the Special Assistant to the President requested advice as to the approximate date on which a report might be expected for submission to the President. No further discussion of this subject has been had with the representatives of the Chairman, IIC, as it appeared from our previous discussions that an impasse had been reached and agreement on this subject could not be achieved. Subsequent to your memorandum, TAB B, a communication was received from the Assistant to the Director of the National Security Agency which stated: "It is evident that in view of the above remarks that the proposed legislation could seriously impede the National COMINT effort." In view of the above, I believe and so recommend that this matter be held in abeyance and no effort be made to push this legislation in the next Congress.
4. Attached is a draft of a proposed reply to the Special Assistant to the President for your signature.

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Director of Communications

SECRETTHE WHITE HOUSE
WASHINGTON

October 1, 1957

MEMORANDUM FOR: The Director of Central Intelligence
The Chairman, Interdepartmental Intelligence
Conference

Subject: International Diplomatic Communications
(Proposed Legislation to Permit Reciprocal
Radio Agreements)

Reference is made to my memorandum of May 29, 1957, subparagraph a, concerning the President's request that a joint report be furnished by the Director of Central Intelligence and the Chairman, IIC, as to the balance of advantages and disadvantages, from the intelligence viewpoint, which would result if legislation on the subject were approved, as proposed by State and CIA.

This matter was also the subject of my memorandum of June 18, 1957, to the Under Secretary of State, et al, advising of the receipt of the memorandum of June 17 from the Director of Central Intelligence who had recommended that action in this matter be deferred pending a more exhaustive investigation as the basis for a recommendation prior to the reconvening of the Congress in 1958.

I would appreciate advice as to the approximate date (later in this calendar year) on which I might expect to receive your joint report, for submission to the President.

Robert Cutler
Special Assistant
to the President

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17 June 1957

MEMORANDUM FOR: The Honorable Robert Cutler
Special Assistant to the President
for National Security Affairs

SUBJECT: International Diplomatic Communications
(Proposed Legislation to Permit Reciprocal
Radio Operating Agreements)

REFERENCE: Memo for: The Under Secretary of State,
The Deputy Secretary of Defense, The
Director of CIA, The Chairman, Interdepartmental
Intelligence Conference, same subject
dated 29 May 1957

1. The reference calls for a report by me and by the Chairman Interdepartmental Intelligence Conference as to the balance of advantages and disadvantages from the viewpoint of intelligence which would result if subject legislation were approved.

2. My representatives and representatives of the Chairman, IIC have discussed this matter and have not as yet been able to reach agreement. Not only intelligence is involved, but also the matter of internal security, and there are a number of factors, which require further detailed consideration including certain new developments in the field of radio communication.

3. In view of the foregoing and also the improbability that the Congress in the short time remaining in this session would have an opportunity to deal with this matter, I recommend that action be deferred pending more exhaustive investigation in the ensuing months with a view to submitting a recommendation prior to the convening of the Congress in 1958.

SIGNED

AWD/ji

Distribution:

1 D/CO thru DD/S

1 General Counsel

1 - DD/P

1 - Undersecretary of State w/covering memo

1 - Director of FBI w/covering memo

ALLEN W. DULLES
Director

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C-O-P-Y

THE WHITE HOUSE

Washington

May 29, 1957

**MEMORANDUM FOR THE UNDER SECRETARY OF STATE
THE DEPUTY SECRETARY OF DEFENSE
THE DIRECTOR OF CENTRAL INTELLIGENCE
THE CHAIRMAN, INTERDEPARTMENTAL INTELLIGENCE CONFERENCE**

**SUBJECT: International Diplomatic Communications, (Proposed
Legislation to Permit Reciprocal Radio Agreements)**

**REFERENCE: Memo for Addressees and others, from the Special Assistant
to the President for National Security Affairs, same subject,
dated May 17, 1957.**

The President, after hearing the views on the subject expressed at the meeting today in the Cabinet Room which you attended, stated that, without foreclosing further consideration, he was not presently convinced that there would be a net advantage to U. S. security in requesting the proposed legislation.

As a basis for his further consideration, the President requested that the following reports be prepared and submitted to him:

- a. A report by the Director of Central Intelligence and the Chairman, Interdepartmental Intelligence Conference, as to the balance of advantages and disadvantages from the viewpoint of intelligence which would result if the proposal for legislation were approved.
- b. A report by the Departments of State and Defense, in consultation with other interested agencies, as to whether use could be made of existing U. S. Governmental facilities throughout the world to accomplish the purposes for which the proposed legislation is intended.

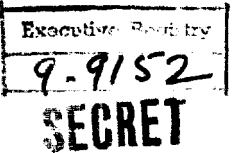
It is requested that the above mentioned reports be submitted to the President through this office, before June 17 if possible.

/s/

ROBERT GUTLER
Special Assistant to the
President

cc: The Attorney General
The Director, Office of Defense Mobilization
The Chairman, Federal Communications Commission
Director, Bureau of the Budget
Deputy Director, U. S. Information Agency
Major General Wilton B. Parsons

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THE WHITE HOUSE
WASHINGTON


December 4, 1957

MEMORANDUM FOR: The Director of Central Intelligence
The Chairman, Interdepartmental Intelligence Conference

SUBJECT: International Diplomatic Communications
(Proposed Legislation to Permit Reciprocal
Radio Agreements)

Reference is made to my memoranda of May 29 and October 1, 1957, concerning the request for your joint report as to the balance of advantages and disadvantages which would result, from the intelligence standpoint, if approval were given to legislation on the subject as previously proposed by the Department of State.

The joint report requested from State and Defense on another aspect of the problem has now been received. In order that the President may give further consideration to the Department of State proposal, in advance of the reconvening of the Congress next month, it is requested that your joint report be submitted by December 10, 1957.


ROBERT CUTLER
Special Assistant
to the President

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